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**DEPARTMENT OF SOCIAL SECURITY & EMPOWERMENT OF PERSONS WITH
DISABILITIES**

RESOLUTION

The 4th June, 2025

Guidelines for Integrated Infrastructure Complex (IIC)

1. INTRODUCTION

- a. Maintenance and Welfare of Parents and Senior Citizens Act, 2007 was enacted to ensure need based maintenance for parents and senior citizens and their welfare. The Act envisages for establishment of old age homes for indigent senior citizens as well as creation of adequate medical facilities and security for senior citizens.
- b. Rights of Persons with Disabilities Act, 2016 raised disability categories from seven to twenty-one. The Act provides for education, employment, creation of barrier free environment, social security etc. to persons with disabilities.

2. BACKGROUND

- a. Legislative and policy mandates contained in Maintenance and Welfare of Parents and Senior Citizens Act, 2007; Rights of Persons with Disabilities Act, 2016 and Mental Health Care Act 2017 as well as relevant policies brought upon the state the necessity to develop infrastructure for ensuring the wellbeing of beneficiaries under social security net through sustainable support systems.
- b. An action plan has been formulated for developing Integrated Infrastructure Complexes (IICs) as Centres of Excellence with facilities of Old Age Home, Special Schools for disabled people, Mentally ill Home and Rehabilitation Centre. This Infrastructure will aim at holistic geriatric care and improving the lives of Persons with autism, cerebral palsy, mental illness, multiple disabilities, and other disabilities. These sections of the society eke out a meagre living; they are exploited, abused and neglected, causing depression, anguish and resentment.

- c. Hon'ble Supreme Court in WP(C) No. 193 of 2016 Dr. Ashwini Kumar Vrs. Union of India and others issued directives for providing Pension, Shelter, Geriatric and medical care in WP(C) No. 412 of 2016 Gaurav Kumar Bansal Vrs. Union of India & others issued directives for providing shelter home for the mentally ill persons.
- d. There has been a steady rise in the population of elderly in Odisha. Census of India 2011 enumerated Senior Citizen population of Odisha at 39,84,448 accounting for 9.49% of total population of the state which is higher than the national average (8.58%). The number of elderly persons has increased from 22.81 lakhs in 1991 to 30.39 lakhs in 2001 and 39.8 lakhs in 2011. The present proportion of 9.5 percent of senior citizens is estimated to reach 13.8 percent, numbering 62.69 lakhs in 2026. Estimated population of Senior Citizens comes to 44.49 lakhs in 2019.
- e. Census of India 2011 estimated the PWD Population of Odisha at 12, 44,402 accounting for 2.96% of the total population of the state which is 0.75% higher than the national average (2.21%) which indicates that the state has a higher prevalence rate of disability. The number of PwD population in Odisha increased from 10.21 lakhs in 2001 to 12.44 lakhs in 2011. Estimated population of PwDs comes to 14.62 lakhs in 2019. Further, Census data has covered 8 categories of PwDs whereas category of PwDs raised to 21 categories as per RPWD Act, 2016. Different estimates show current rate of prevalence of disability will be between 10-15%.
 - i. Therefore, the Government of Odisha has taken up the construction of Integrated Infrastructure Complexes for the social security of senior citizens and PwDs, requiring comprehensive rehabilitation services by technical manpower under one roof on regular basis. The need for creating such integrated centres capable of providing a range of qualitative services is being felt time and again to improve the conditions of PwDs, Senior citizens and other beneficiaries belong to the Department. These facilities involve creation of infrastructures including technical equipment, manpower, and an effective monitoring mechanism involving a higher investment. The IICs will have common facilities/ infrastructure to provide services to all inmates.

3. PROGRAMMES

As on dated 1st June, 2025 eight such Integrated Infrastructure Complexes(IICs) have been completed. Another four IICs are in various stages of completion. These are located at district level to house the following amenities in phases:

- i. Home for Senior Citizens
- ii. School for the Visually Impaired

- iii. School for the Hearing Impaired
- iv. School for the Intellectually Disabled
- v. Early Intervention Centre
- vi. Physiotherapy centre
- vii. Mentally ill Home (Mental III Home is for rehabilitation of mentally ill persons. The services are non-clinical).
- viii. District Disability Rehabilitation Centre (DDRC)
- ix. Advanced Rehabilitation Centre (ARC)
- x. Any other Services / Programmes

It is expected that eventually such IICs will be built at the sub-divisional level.

4. MANAGEMENT

Each IIC will be under the direct supervision and overall management of a reputed Corporate House or NGO. The Social Security & Empowerment of Persons with Disabilities Department (SSEPD) will invite Expression of Interest (EoI) from reputed and interested Corporate Houses for overall management of IIC. The Industries Department will be requested to encourage reputed Corporate Houses for their involvement in the project. The Corporate House may, at their discretion, co-opt an NGO or a voluntary organization, to manage the day-to-day working of the IIC, on their own terms and conditions.

a. Selection of Corporate House:

Corporate Houses of good repute, having keen interest in such a social security programmes will be selected. They should furnish up-to-date details of the Corporate House, their experience in the field, if any.

The proposals shall be scrutinized by a committee consisting of:

i. Director, SSEPD-	Chairperson
ii. Financial Advisor of the Department-	Member
iii. Scheme Officer dealing with Senior Citizen matters-	Member
iv. Scheme Officer dealing with Special Schools-	Member
v. Representative from Industries Department-	Member
vi. Scheme Officer dealing with IIC-	Member-Convener

The Committee shall recommend the name of suitable Corporate Houses for the approval of the Government. Selected Corporate Houses shall have to execute an MoU with the Department. The MoU shall be valid for an initial period of three years, and may be extended for a further period of two years, subject to satisfactory performance.

If no Corporate House shows interest in running the IICs, then the SSEPD Department shall select an NGO for supervision and overall management of IIC by inviting proposals from reputed NGOs and the Indian Red Cross Society branches.

b. Selection of NGO:

The SSEPD Department will invite Expression of Interest (EoI) from eligible NGOs for Supervision and overall management of IIC. The eligibility criteria for the NGO are:

- i. The NGO should have received Grant-in-Aid for a minimum period of 10 years from the Government of India/ Government of Odisha in Social Security Sector. They shall be of good repute, with no allegations against them.
- ii. It should be registered under the Societies Registration Act, 1860 (XXI Of 1860) or any relevant Act of the State / Union Territory; or
- iii. A Public Trust registered under the law for the time being in force; or
- iv. A charitable company licensed under Section 25 of the Companies Act, 1958; or
- v. The Indian Red Cross Society or its branches; or
- vi. Any other organization of repute, which may be approved by the Secretary, Department of Social Security and Empowerment of PwDs.
- vii. The NGO must have a Bank Account maintained and operated in the joint name of the organisation.
- viii. The NGO should have been registered in the “NGOdarpan.gov.in” Portal.
- ix. The NGO should not have been blacklisted by any organization/ Department of Government of India or Government of Odisha or by any PSU.

c. Other conditions for NGO:

- i. They should have keen interest to be engaged in such a dedicated opportunity. They should furnish up-to-date details of the organization, including financial transactions, skills, expertise, work history, assets and experience in this field. Requisite certificates should be submitted.
- ii. They will submit their vision and mission to make the IIC distinctive in all respect.
- iii. Those NGOs already running any activity in the IIC will not be qualified to apply for management and maintenance of the concerned IIC.

d. Process of selection of NGO:

The proposals shall be scrutinized by a committee consisting of:

i. Director, SSEPD-	Chairperson
ii. Financial Advisor of the Department-	Member
iii. Scheme Officer dealing with Senior Citizen matters-	Member

iv. Scheme Officer dealing with Special Schools-	Member
v. Scheme Officer dealing with IIC-	Member-Convener

The Committee shall recommend the name of suitable NGOs for the approval of the Government. Selected NGOs shall have to execute an MoU with the Department. The MoU shall be valid for an initial period of three years, and may be extended for a further period of two years, subject to satisfactory performance.

The Government reserves all rights to cancel the selection process at any stage without assigning any reason thereof.

Till such a Corporate House / NGO is selected, an MoU signed with them, and the IIC is handed over to them, the supervision and overall management of IIC will be entrusted to the local branch of the Indian Red Cross Society.

5. ADMINISTRATION

The Corporate House/ NGO/ Indian Red Cross Society shall be responsible for overall management and maintenance of IIC including financial transactions, management of all data, maintenance of building and surroundings, common kitchen, common area maintenance, gardening, security, electricity, water supply, sanitation, upkeep of sports complex, fitness and security of inmates. All expenses in this regard including the cost of electricity, water, contingencies and other charges will be met by the SSEPD Department. The Corporate House may also provide top-up expenditure for the above heads out of their CSR fund. The IIC will also be visited by a Sub-divisional Social Security Officer once in a month.

If any action of the Corporate House/ NGO/ Indian Red Cross Society is found to be detrimental to the interest of the IICS, its inmates or any policy decision of the Government, the Corporate House/ NGO/ Indian Red Cross Society will be given one-month notice for their disengagement and suitable action as deemed proper will be taken against them. The unutilized funds available with them shall be refunded to the Government forthwith.

The selected Corporate House/ NGO/ Indian Red Cross Society will engage qualified and suitable personnel for all tasks such as supervisors, Yoga and fitness specialists, Multi-tasking staff, plumbers, electricians, security staff, gardeners, cleaning and housekeeping staff, skilled workers etc. for maintenance of building, equipment and common kitchen service of IIC.

The Integrated Infrastructure Complex will function with a capacity of about 400 inmates (Home for Senior Citizen-100 inmates, School for Visually Impaired-100 students,

School for Hearing Impaired-100 students & School for Intellectually Disabled-100 students) initially. The numbers may vary depending on local requirements.

6. BUDGET

Operational Costs @ Rs.2,10,72,000/- per annum will be provided to the selected Corporate House/NGO for overall management, maintenance and supervision of each IIC. In addition, the Corporate House / NGO / IRCS may utilise their CSR component for any purpose in the IIC. The unutilized Operational Cost at the end of the financial year available with the Corporate House/ NGO/ Indian Red Cross Society will be refunded to SSEPD Department.

7. RELEASE OF FUNDS

Funds will be released in two instalments in favour of the Corporate house/ NGO/ Indian Red Cross Society. The first instalment will be released during the month of April every year. On submission of Utilization Certificate, the second instalment will be released during the month of September.

8. OTHER CONDITIONS

- a. The Corporate House/ NGO/ Indian Red Cross Society should operate a centralized kitchen in each IIC, directly or through an NGO.
- b. The Corporate House/ NGO/ Indian Red Cross Society will be responsible for the operation of common kitchen, dining hall, security of IIC campus including inmates, sanitation of the buildings and surroundings, purchase of playing and other instruments, maintenance of equipment and all construction of sports complex, all electrical maintenance inside the buildings and outer space including replacement and repair of essential appliances, payment of electric bill, common services i.e. cleaning & housekeeping, plantation, gardening, landscaping, equipment and campus development etc.. For this suitable skilled workers will be engaged by the Corporate House/ NGO/ Indian Red Cross Society.
- c. The regular maintenance of the building of IIC will be with R&B Department. In case of major maintenance, the SSEPD Department may prepare separate budget with estimate.

9. OUTCOME

Increase in the numbers and proportions of older persons and PWDs can be expected to have far reaching economic, social and political implications. In Odisha the number of older persons and PwDs are increasing faster than the number of people in the traditional working ages, leading to a larger task ahead. The IICs will have the following outcomes:

- a. All 30 IICs together will provide shelter to 12000 senior citizens and children with disabilities, to begin with.
- b. The IICs will have provisions for medical care, therapeutic services, counselling, assistive devices and physical rehabilitation services for all the inmates.
- c. Support will be provided to children with disabilities for special or inclusive education, vocational training and other rehabilitation guidance.
- d. PwDs and senior citizens will avail opportunities for yoga and meditation, Sports, spiritual, cultural and other recreational facilities.
- e. Those sportspersons with disability who have participated in National or International competitions/ Special Olympics can be engaged as Coach / Assistants as a rehabilitation measure.

The Guidelines for Integrated Infrastructure Complex issued vide this Department Resolution No. 2967/SSEPD., dated the 5th April, 2021 is hereby superseded.

This shall come into force from the date of its publication in the Extraordinary issue of the *Odisha Gazette*.

ORDER

Ordered that this Resolution be published in the Extraordinary issue of the *Odisha Gazette*.

R.S. GOPALAN
Commissioner-cum-Secretary to Government